

VI. DEFINED BENEFIT PENSION PLANS - CONTINUED

C. Contributions

The contribution rates for employees in TMRS are either 3%, 5%, 6%, or 7% of employee gross earnings, and the city matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City of San Saba were required to contribute 6% of their annual gross earnings during the fiscal year and the City's matching ratio is 150%. The contribution rates (including SDBF contributions) for the City of San Saba were 9.33% and 9.09% in calendar years 2025 and 2024, respectively. The City's employer contributions to TMRS for the years ended September 30, 2025, and 2024, were \$270,392 and \$252,356 and were equal to the required contributions.

D. Net Pension Liability

The City's Net Pension Liability (NPL) was measured on December 31, 2024, and 2023, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of those dates. Exhibit E-2 and E-3 present the City's Pension Liability and Other Ratios, as well as the Schedule of City Contributions for these valuation dates.

Actuarial Assumptions:

The Total Pension Liabilities in the December 31, 2024, and 2023, actuarial valuations were determined using the following actuarial methods and assumptions:

General Inflation	2.5% per year
Overall Payroll Growth	2.75% per year
Discount rate	4.08%
Investment Rate of Return	6.75% net of pension plan investment expenses, including inflation

Salary increases are assumed to occur once a year, on January 1, thus, the pay used for the period year following the valuation date is equal to the reported pay for the prior year, increased by the salary increase assumption. Salaries are assumed to increase by the following graduated service-based scale.

<u>Years of service</u>	<u>Rate (%)</u>
1	11.85%
2	7.60%
3	7.10%
4	6.60%
5	6.35%
6	6.10%
7	5.85%
8	5.60%
9	5.35%
10	5.10%
11-12	4.85%
13-15	4.60%
16-20	4.35%
21-24	4.10%
25+	3.60%

VI. DEFINED BENEFIT PENSION PLANS – CONTINUED

D. Net Pension Liability - Continued

These actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS as of December 31, 2022. They were adopted in 2023 and first used in the December 31, 2023, actuarial valuation.

For calculating the actuarial liability and the retirement contribution rates, the Gender-distinct 2019 Municipal Retirees of Texas mortality tables are used. Male rates are multiplied by 103% and female rates are multiplied by 105%. The rates are projected on a fully generational basis by the most recent Scale MP-2021 (with immediate convergence) to account for future mortality improvements. For calculating the actuarial liability and the retirement contribution rates for disabled annuitants, the mortality tables for healthy retirees is used with a 4-year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3% minimum mortality rate will be applied to reflect the impairment for younger members who become disabled for males and females, respectively. The rates are projected on a fully generational basis by the most recent Scale MP-2021 (with immediate convergence) to account for future mortality improvements subject to the 3% floor. For calculating the actuarial liability and the retirement contribution rates for preretirement mortality, the PUB(10) mortality tables, with 110% of the Public Safety table used for males and 100% of the General Employee table used for females. The rates are projected on a fully generational basis by the most recent Scale MP-2021 (with immediate convergence) to account for future mortality improvements. The actuarial cost method being used is known as the Entry Age Normal Actuarial Cost Method. This method develops the annual cost of the plan in two parts; that attributable to benefits accruing in the current year, known as normal cost, and that due to service earned prior to the current year, known as the amortization of the unfunded actuarial accrued liability. The normal cost and the actuarial accrued liability are calculated individually for each member.

The measurement date used for the total pension liability is December 31, 2024, thus adjustments are included in the financial statements to account for the difference in the measurement date and the City's fiscal year-end date of September 30, 2025.

Single Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 6.75%; the municipal bond rate is 4.08% (based on the daily rate closest to but not later than the measurement date of the Fidelity 20-Year Municipal GO AA Index). A single discount rate of 6.75% was used to measure the total pension liability as of December 31, 2024. The single discount rate was based on the expected rate of return on pension plan investments of 6.75%. Based on the stated assumptions and the projection of cash flows, the City's fiduciary net position and future contributions were sufficient to finance the future benefit payment of the current plan members for all projection years. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of the projected benefit payments to determine the total pension liability for the City. The projection of cash flows used to determine the single discount rate for the City assumed that the funding policy adopted by the TMRS Board will remain in effect for all future years. Under this funding policy the City will finance the unfunded actuarial accrued liability over the years remaining for the closed period existing for each base in addition to the employer portion of all future benefit accruals (i.e., the employer normal cost).

VI. DEFINED BENEFIT PENSION PLANS – CONTINUED

D. Net Pension Liability - Continued

Sensitivity of the net pension liability to changes in the discount rate

Exhibit E-2 presents the net pension liability of the City. The following presents the net pension liability calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%), or one percentage point higher (7.75%) than the current rate:

	1% Decrease 5.75%	Current Single Rate Assumption 6.75%	1% Increase 7.75%
Net Pension liability / (asset)	\$ 1,860,443	\$ 577,978	\$ (476,144)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately issued TMRS financial report. That report may be obtained on the Internet at www.tmrs.com.

Pension Expense and Deferred Outflows of Resources and Deferred Inflow of Resources Related to Pensions.

For the years ended December 31, 2024, and 2023, the City recognized pension expense of \$269,632 and \$203,008 calculated as follows:

2024 SCHEDULE OF PENSION EXPENSE

\$ 335,438	Total service cost
588,905	Interest on the total pension liability
(161,398)	Employee contributions (reduction of expense)
(537,213)	Projected earnings on plan investments (reduction of expense)
5,304	Administrative expenses
124	Other changes in fiduciary net position
31,720	Recognition of current year outflows (inflows) of resources – Liabilities
(57,958)	Recognition of current year outflows (inflows) of resources – Assets
14,166	Amortization of prior year outflows (inflows) of resources – Liabilities
50,544	Amortization of prior year outflows (inflows) of resources – Assets
\$ 269,632	Total pension expense (income)

2023 SCHEDULE OF PENSION EXPENSE

\$ 300,244	Total service cost
568,600	Interest on the total pension liability
(146,699)	Employee contributions (reduction of expense)
(476,920)	Projected earnings on plan investments (reduction of expense)
5,202	Administrative expenses
36	Other changes in fiduciary net position
(63,560)	Recognition of current year outflows (inflows) of resources – Liabilities
(68,190)	Recognition of current year outflows (inflows) of resources – Assets
60,171	Amortization of prior year outflows (inflows) of resources – Liabilities
24,124	Amortization of prior year outflows (inflows) of resources – Assets
\$ 203,008	Total pension expense (income)

VI. DEFINED BENEFIT PENSION PLANS – CONTINUED

D. Net Pension Liability - Continued

On September 30, 2025, the City schedule of (inflows)/outflows of resources related to pension expense in current and future years is as follows:

Deferred Inflows/Outflows of Resources	<i>Recognition Period (or Amort. Yrs)</i>	<i>Total (Inflow) or Outflow of Resources</i>	<i>Recognized 2024 Current Pension Expense</i>	<i>Deferred (Inflow)/Outflow in future expense</i>
<u>Due to Liabilities:</u>				
Difference in expected and actual economic experience	3.89	\$ 123,389	\$ 31,720	\$ 91,669
Changes in actuarial assumptions [actuarial (gains) or losses]	3.89	-	-	-
			<u>\$ 31,720</u>	<u>\$ 91,669</u>
<u>Due to Assets:</u>				
Difference in projected and actual earnings on pension plan investments [actuarial (gains) or losses]	5.00	\$ (289,786)	\$ (57,958)	\$ (231,828)
Contributions paid to TMRS subsequent to measurement date		330,765	-	330,765
TOTAL			<u>\$ (26,238)</u>	<u>\$ 190,606</u>

On September 30, 2024, the City schedule of (inflows)/outflows of resources related to pension expense in current and future years is as follows:

Deferred Inflows/Outflows of Resources	<i>Recognition Period (or Amort. Yrs)</i>	<i>Total (Inflow) or Outflow of Resources</i>	<i>Recognized 2023 Current Pension Expense</i>	<i>Deferred (Inflow)/Outflow in future expense</i>
<u>Due to Liabilities:</u>				
Difference in expected and actual economic experience	4.39	\$ (208,679)	\$ (47,536)	\$ (161,143)
Changes in actuarial assumptions [actuarial (gains) or losses]	4.39	(70,344)	(16,024)	(54,320)
			<u>\$ (63,560)</u>	<u>\$ (215,463)</u>
<u>Due to Assets:</u>				
Difference in projected and actual earnings on pension plan investments [actuarial (gains) or losses]	5.00	\$ (340,949)	\$ (68,190)	\$ (272,759)
Contributions paid to TMRS subsequent to measurement date		311,272	-	311,272
TOTAL			<u>\$ (131,750)</u>	<u>\$ (176,950)</u>

The \$190,606 for 2025 and \$(176,950) for 2024 reported as deferred (inflows)/outflows of resources related to pensions resulting from contributions after the measurement date will be recognized as an increase/(decrease) in the net pension liability for the years ending September 30, 2025, and 2024.

VI. DEFINED BENEFIT PENSION PLANS – CONTINUED

D. Net Pension Liability - Continued

Net deferred outflows(inflows) of resources, by year, to be recognized in future pension expense as follows:

Year ended December 31:	
2025	33,643
2026	75,001
2027	(122,701)
2028	(57,954)
2029	-
Thereafter	-
Total	\$ (72,011)

VII. SUPPLEMENTAL DEATH BENEFITS FUND

A. Plan Description

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas Municipal Retirement System (TMRS) known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1. The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an "other postemployment benefit," or OPEB.

The actuarial assumptions including general inflation rates, discount rates, and salary increase scales are the same as what is noted at Note VI above for the TMRS Defined Benefit Plan. These were developed primarily from the actuarial investigation of the experience of TMRS as of December 31, 2022. They were adopted in 2023 and first used in the December 31, 2023 actuarial valuation.

<i>City of San Saba offers supplemental death benefits to:</i>	<i>Plan year 2024</i>	<i>Plan year 2023</i>
<i>Active employees (yes or no)</i>	<i>Yes</i>	<i>Yes</i>
<i>Retirees (yes or no)</i>	<i>Yes</i>	<i>Yes</i>

B. Contributions

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to pre-fund retiree term life insurance during employee's entire careers.

VII. SUPPLEMENTAL DEATH BENEFITS FUND - CONTINUED

B. Contributions – Continued

*Schedule of Contribution Rates:
(RETIREE-only portion of the rate)*

<i>Plan/ Calendar Year</i>	<i>Retiree Portion of SDBF Contribution (Rate)</i>	<i>TOTAL SDBF Employer Contribution Rate</i>
2025	0.16%	0.39%
2024	0.18%	0.50%
2023	0.17%	0.46%
2022	0.16%	0.33%
2021	0.18%	0.35%

C. OPEB Liability and Sensitivity of the OPEB liability to changes in the discount rate

Exhibit E-5 presents the activity for the OPEB liability of the City related to SDBF. The following presents the OPEB liability calculated using the discount rate of 4.08%, as well as what the City's OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.08%) or one percentage point higher (5.08%) than the current rate:

	1% Decrease 3.08%	Current Single Rate Assumption 4.08%	1% Increase 5.08%
Total OPEB liability	\$ 166,753	\$ 142,104	\$ 122,273

The City's contributions to the TMRS SDBF for the year ended 2025 and 2024 were \$7,834 and \$7,126 respectively, which equaled the required contributions each year.

2024 OPEB EXPENSE

Service cost	\$ 8,877
Interest on total OPEB liability	5,374
Changes in benefit terms including TMRS plan participation	-
Employer administrative costs	-
Recognition of deferred outflows/(inflows) of resources:	
Differences between expected and actual experience	(6,934)
Changes in assumptions and inputs	(2,441)
Total OPEB Expense	\$ 4,876

2023 OPEB EXPENSE

Service cost	\$ 7,335
Interest on total OPEB liability	5,540
Changes in benefit terms including TMRS plan participation	-
Employer administrative costs	-
Recognition of deferred outflows/(inflows) of resources:	
Differences between expected and actual experience	(6,916)
Changes in assumptions and inputs	(1,269)
Total OPEB Expense	\$ 4,690

VII. SUPPLEMENTAL DEATH BENEFITS FUND – CONTINUED

D. Deferred (Inflows)/Outflows of Resources:

	<i>Deferred (Inflows) of Resources</i>	<i>Deferred Outflows of Resources</i>
Differences between expected and actual experience	\$ (12,192)	\$ 0
Changes in assumptions and inputs	(26,607)	0
Contributions made after the measurement date	N/A	5,991
Total	\$ (38,799)	\$ 5,991

On September 30, 2025, the City schedule of (inflows)/outflows of resources related to OPEB expense in current and future years is as follows:

	<i>Recognition Period (or Amort. Yrs)</i>	<i>Total (Inflow) or Outflow of Resources</i>	<i>Recognized 2024 Current OPEB Expense</i>	<i>Deferred (Inflow)/Outflow in future expense</i>
<u>Due to Liabilities:</u>				
Difference in expected and actual economic experience [actuarial (gains) or losses]	4.96	\$ (791)	\$ (160)	\$ (631)
Changes in assumptions [actuarial (gains) or losses]	4.96	(7,048)	(1,421)	(5,627)
Contributions made subsequent to measurement date	-	5,991	-	5,991
TOTAL			\$	\$ (267)

	<i>Recognition Period (or Amort. Yrs)</i>	<i>Total (Inflow) or Outflow of Resources</i>	<i>Recognized 2023 Current OPEB Expense</i>	<i>Deferred (Inflow)/Outflow in future expense</i>
<u>Due to Liabilities:</u>				
Difference in expected and actual economic experience [actuarial (gains) or losses]	5.60	\$ (10,522)	\$ (1,879)	\$ (8,643)
Changes in assumptions [actuarial (gains) or losses]	5.60	7,126	1,273	5,853
Contributions made subsequent to measurement date	-	5,765	-	5,765
TOTAL			\$	\$ 2,975

The \$(267) and \$2,975 reported for 2025 and 2024 as deferred (inflows)/outflows of resources related to OPEB resulting from contributions after the measurement date will be recognized as an increase/(decrease) in the net OPEB liability for the years ending September 30, 2025, and 2024.

Net deferred outflows(inflows) of resources, by year, to be recognized in future OPEB expense as follows:

Year ended December 31:	
2025	(11,621)
2026	(13,273)
2027	(12,024)
2028	(1,881)
2029	-
Thereafter	-
Total	\$ (38,799)

VIII. CAFETERIA PLAN

The City of San Saba established for their employees a Premium Only Cafeteria Plan. This is in accordance with Section 125 of the Internal Revenue Code of 1986. The plan offers certain non-taxable insurance and medical benefits.

All full-time employees who work a minimum of 30 hours per week and have reached the minimum age of eighteen are eligible to participate in the plan beginning with the first day of the month following employment. Participation in the plan ends with termination of employment with the City. Plan provisions require the City to contribute an amount equal to the amount of the salary reduction elected by the participant toward the cost of benefits that are provided under the plan.

IX. DEFINED BENEFIT PENSION PLAN - EMERGENCY SERVICES PERSONNEL

A. Plan Description

The Texas Emergency Services Retirement System (TESRS) administers a cost-sharing multiple employer pension system (the System) established and administered by the State of Texas to provide pension benefits for emergency services personnel who serve without significant monetary remuneration. Direct financial activity for the System is classified in the financial statements as pension trust funds. The System issues a stand-alone financial report that is available to the public at www.tesrs.texas.gov.

Of the nine-member state board of trustees, at least five trustees must be active members of the pension system, one of whom must represent emergency medical services personnel. One trustee may be a retiree of the pension system, and three trustees must be persons who have experience in the fields of finance, securities investment, or pension administration. On August 31, 2024, there were 244 contributing fire and/or emergency services department members participating in TESRS. Eligible participants include volunteer emergency services personnel who are members in good standing of a member department.

On August 31, 2024, the pension system membership consisted of:

Retirees and Beneficiaries Currently Receiving Benefits	4,122
Terminated Members Entitled to Benefits but Not Yet Receiving Them	1,806
Active Participants (Vested and Non-vested)	3,394

Senate Bill 411, 65th Legislature, Regular Session (1977), created TESRS and established the applicable benefit provisions. The 79th Legislature, Regular Session (2005), recodified the provisions and gave the TESRS Board of Trustees authority to establish vesting requirements, contribution levels, benefit formulas, and eligibility requirements by board rule. The benefit provisions include retirement benefits as well as death and disability benefits. Members are 50% vested after the tenth year of service, with the vesting percent increasing 10% for each of the next five years of service so that a member becomes 100% vested with 15 years of service.

B. Benefits Provided

Upon reaching age 55, each vested member may retire and receive a monthly pension equal to his vested percent multiplied by six times the governing body's average monthly contribution over the member's years of qualified service. For years of service more than 15 years, this monthly benefit is increased at the rate of 6.2% compounded annually. There is no provision for automatic postretirement benefit increases.

On and off-duty death benefits and on-duty disability benefits are dependent on whether the member was engaged in the performance of duties at the time of death or disability. Death benefits include a lump sum amount and continuing monthly payments to a member's surviving spouse and dependent children.

IX. DEFINED BENEFIT PENSION PLAN - EMERGENCY SERVICES PERSONNEL – CONTINUED

B. Benefits Provided – Continued

Funding Policy

Contributions are made by governing bodies for the participating departments. No contributions are required from the individuals who are members of the System, nor are they allowed. The governing bodies of each participating department are required to make contributions for each month a member performs emergency services for a department (this minimum contribution is \$36 per member and the department may make a higher monthly contribution for its members). This is referred to as a Part One contribution, which is the legacy portion of the System contribution that directly impacts future retiree annuities. The state is required to contribute an amount necessary to make the System “actuarially sound” each year, which may not exceed one-third of the total of all contributions made by participating governing bodies in a particular year.

The board rule defining contributions was amended in 2014 to add the potential for actuarially determined Part Two contributions that would be required only if the expected future annual contributions for the state are not enough with the Part One contribution to provide an adequate contribution arrangement as determined by the most recent actuarial valuation. This Part Two portion, which is actuarially determined as a percent of the Part One portion (not to exceed 15%), is to be actuarially adjusted every two years based on the most recent actuarial valuation. Based on the August 31, 2024, actuarial valuation, the Part Two contributions are not required for an adequate contribution arrangement.

Additional contributions may be made by governing bodies within two years of joining the System, to grant up to 15 years of credit for service per member. Prior service purchased must have occurred before the department began participation in the System.

C. Contributions

The contribution requirement per active emergency services personnel member per month is not actuarially determined. Rather, the minimum contribution provisions were set by board rule, and there is no maximum contribution rate. For the fiscal year ending August 31, 2024, total contributions of \$4,172,238 were paid into TESRS by the political subdivisions served by the member volunteer emergency services personnel. The state appropriated \$1,292,763 for the fiscal year ending August 31, 2024.

The purpose of the biennial actuarial valuation is to determine if the contribution arrangement is adequate to pay the benefits that are promised. Actuarial assumptions are disclosed in Section I(B)(1). The most recently completed biennial actuarial valuation as of August 31, 2024, stated that the TESRS has an adequate contribution arrangement for the benefit provisions recognized in the valuation based on the expected total contributions, including the expected contributions both from the governing body of each participating department and from the state.

The expected contributions from the state are state appropriations equal to (1) the maximum annual contribution (one-third of all contributions to TESRS by governing bodies of participating departments in a year) as needed in accordance with state law governing TESRS and (2) approximately \$825,000 each year to pay for part of the System’s administrative expenses.

D. Net Pension Liability

The City’s share of the net pension liability as it relates to the TSERS was measured as of August 31, 2025, and the total pension liability used to calculate the City’s share of the Net Pension Liability was determined by an actuarial valuation as of August 31, 2025.

IX. DEFINED BENEFIT PENSION PLAN - EMERGENCY SERVICES PERSONNEL – CONTINUED

D. Net Pension Liability – Continued

Actuarial Assumptions:

The total pension liability in the August 31, 2025, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation rate	2.75%
Investment rate of return	7.25% per year, net of investment expenses, including inflation
Salary increases	N/A

Mortality rates were based on the PubS-2010 (public safety) below-median income mortality tables for employees and for retirees, projected for mortality improvement generationally using projection scale MP-2019.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future net real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These components are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage (currently 4.6%) and by adding expected inflation (2.75%). In addition, the final 7.25% assumption was selected by rounding down. The target allocation and expected arithmetic real rates of return for each major asset class are summarized as follows:

<i>Asset Class</i>	<i>Target Allocation</i>	<i>Long-term Expected Net Real Rate of Return</i>
Equities		
Large cap domestic	20%	5.71%
Small/mid cap domestic	10	5.98
Developed international	15	6.19
Emerging markets	5	7.38
Global infrastructure	5	6.63
Real estate	10	4.50
Multi asset income	5	3.75
Fixed Income	30	1.97
Total	100%	
Weighted average		4.60%

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the TSERS System, calculated using the discount rate of 5.38%, in comparison to what the System's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.38%) or 1 percentage point higher (6.38%) than the current rate:

	1% Decrease 4.38%	Current Single Rate Assumption 5.38%	1% Increase 6.38%
System's net pension liability	\$ 148,187,616	\$ 107,374,812	\$75,156,365

IX. DEFINED BENEFIT PENSION PLAN - EMERGENCY SERVICES PERSONNEL – CONTINUED

D. Net Pension Liability – Continued

Pension Plan Fiduciary Net Position

For the year ended August 31, 2025, and 2024, the TSERS pension expense related to the San Saba Emergency Services personnel was \$41,467 and \$13,814 (of which the City shares 50/50 with San Saba County), and the net pension liability was \$125,628 and \$57,953. [See Exhibit E-4 for additional information.]

X. SAN SABA ECONOMIC DEVELOPMENT CORPORATION

The San Saba Economic Development Corporation (EDC) is reported as a component unit of the City due to the control which the City has over it. It has been involved in the following matters which should be disclosed in this report:

- A. On May 10, 2023, the EDC signed a security note agreement with Government Capital Corp. in the amount of \$177,983 for the purchase of Splashpad Equipment. The note requires annual payments of \$23,688.50, includes a stated interest rate of 5.567%, and has scheduled payments through May 10, 2033. Principal paid on the note in fiscal year 2025 was \$14,547, and interest paid was \$9,141. The remaining outstanding balance as of September 30, 2025, was \$149,655.

XI. GARBAGE TRANSFER SITE

The City's garbage collection process involves daily collection of garbage, then transfer to a larger trailer for transportation to a dump site operated by the City of Brownwood. State and federal environmental laws and accounting rules require that determination be made of the life expectancy of that transfer site and an estimated cost to clean the site up in an environmentally sensitive manner. The City's engineer determined an estimated life of 30 years and a cost of \$24,975. That cost, as adjusted for additional estimated costs and inflation, and amortized over a 30-year life expectancy, is \$54,283.

XII. LITIGATION

There are no lawsuits currently pending against the City.

XIII. RELATED PARTY TRANSACTIONS

During the year ended September 30, 2025, the City purchased merchandise from Harry's Department Store, of which Mayor Ken Jordan is part owner. Payments made to Harry's for the year ended September 30, 2025, totaled \$9,889.93. No outstanding payables existed as of September 30, 2025.

The City also purchased products at Alamo Pecan & Coffee Co., of which Robert Whitten, Alderman, is an owner. Payments made to Alamo Pecan & Coffee Co. for the twelve months ended September 30, 2025, totaled \$958.91. No outstanding payables existed as of September 30, 2025.

The City also purchased products and services at Nelson Autoworks, of which Michael Nelson, Alderman, is an owner. Payments made to Nelson Autoworks for the year ended September 30, 2025, totaled \$7,040.73. No outstanding payables existed as of September 30, 2025.

The City also purchased products and services at Oliver Pecan Company, of which Shawn Oliver, Alderman, is an owner. Payments made to Oliver Pecan Company for the year ended September 30, 2025, totaled \$125. No outstanding payables existed as of September 30, 2025.

XIV. RECENT PRONOUNCEMENTS

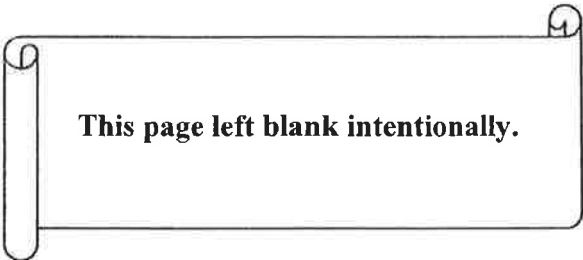
In June 2017, the GASB approved a new pronouncement Statement No. 87, *Leases*, which improved accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. Right-to-use assets and lease receivables are immaterial as of September 30, 2025, for the City.

In March 2018, the GASB approved Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, which improves the information disclosed in the notes and clarifies which liabilities governments should include when disclosing information related to debt. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses.

In June 2022, the GASB issued GASB 96, *Subscription-Based Information Technology Arrangements (SBITAs)* noting that (SBITAs) have become prevalent in the government environment as governments continue to migrate away from traditional information technology (IT) arrangements based on a purchasing and perpetual licensing model. A SBITA conveys control of the right to use a SBITA vendor's IT assets, and the arrangement commonly includes provisions such as remote access to software applications or cloud data storage. A SBITA allows temporary use that ends when the subscription expires. SBITAs as defined for the City are not material to the financial statements as a whole at the current time, however this will continue to be monitored annually and updated for the City as necessary.

XV. SUBSEQUENT EVENTS

Subsequent events have been evaluated through the date of the auditor's report, which is the date the financial statements were available to be issued.



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Mayor and Members of the City Council
City of San Saba, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of San Saba, Texas as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise City of San Saba, Texas' (the "City") basic financial statements, and have issued our report thereon dated December 24, 2025.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of San Saba, Texas' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

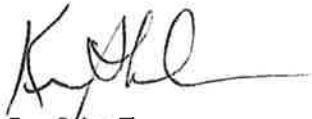
As part of obtaining reasonable assurance about whether City of San Saba, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of

our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City, in a separate letter dated December 24, 2025.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink, appearing to be 'K. J. Hill', written over a horizontal line.

San Saba, Texas
December 24, 2025

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF SAN SABA, TEXAS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2025

	Budgeted Amounts		(Budgetary Basis)	Variance With
	Original	Final	Actual Amounts	Final Budget Under or (Over)
REVENUES:				
Taxes:				
Property taxes	\$ 801,014	\$ 829,834	\$ 829,835	\$ (1)
General sales and use taxes	745,000	697,737	697,737	-
Other taxes and franchise fees	118,400	74,847	74,847	-
Licenses and permits	11,250	11,167	11,167	-
Charges for services	521,000	465,807	465,807	-
Fines	106,900	113,000	113,000	-
Investment income	170,350	140,422	140,422	-
Rents and royalties	68,129	77,068	77,068	-
Grant income	500,000	555,441	555,441	-
Other revenues	445,522	1,016,896	1,414,365	(397,469)
Total Revenues	<u>3,487,565</u>	<u>3,982,219</u>	<u>4,379,689</u>	<u>(397,470)</u>
EXPENDITURES:				
Current:				
General government	2,558,398	2,291,560	2,275,147	16,413
Public safety	1,193,713	1,229,680	1,229,679	1
Streets	570,818	397,641	397,616	25
Parks and recreation	1,293,522	1,425,285	1,505,994	(80,709)
Public health	55,800	21,532	21,532	-
Debt service:				
Principal	286,806	626,512	626,472	40
Interest	88,732	102,089	60,781	41,308
Capital Outlay:				
Purchases of capital assets	298,222	571,074	570,775	299
Total Expenditures	<u>6,346,011</u>	<u>6,665,373</u>	<u>6,687,996</u>	<u>(22,623)</u>
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	<u>(2,858,446)</u>	<u>(2,683,154)</u>	<u>(2,308,307)</u>	<u>(374,847)</u>
OTHER FINANCING SOURCES (USES):				
Transfers out	(4,575)	(162,957)	(237,023)	74,066
Transfers in	2,863,021	3,272,165	2,663,953	608,212
Total Other Financing Sources and (Uses)	<u>2,858,446</u>	<u>3,109,208</u>	<u>2,426,930</u>	<u>682,278</u>
NET CHANGES IN FUND BALANCES	-	426,054	118,623	307,431
Fund Balance - October 1 (Beginning)	-	-	973,757	(973,757)
Fund Balance - September 30 (Ending)	<u>\$ -</u>	<u>\$ 426,054</u>	<u>\$ 1,092,380</u>	<u>\$ (666,326)</u>

CITY OF SAN SABA, TEXAS
RECONCILIATION OF FUND BALANCE ON BUDGETARY BASIS
TO FUND BALANCE ON A GAAP BASIS
FOR THE YEAR ENDED SEPTEMBER 30, 2025

Total Fund Balances - Budgetary Basis	\$ 1,092,380
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. At the beginning of the year, the cost of these assets was \$7,480,833 and the accumulated depreciation was \$5,841,963. In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to increase net position.	879,498
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2025 capital outlays, asset dispositions and debt payments is to increase net position.	1,138,846
The 2025 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.	(224,525)
Included in noncurrent liabilities is the recognition of the City's share of the net pension liability required by GASB 68 in the amount of \$349,708. Also included in the statement of net position, are deferred inflows in the amount of \$118,748, which increased compared to the prior year balance of deferred inflows of \$110,240. Additionally, changes in pension expense have been included, which results in a current year decrease in net position.	(373,272)
Included in noncurrent liabilities is the recognition of the City's share of the OPEB liability required by GASB 75 in the amount of \$142,104. This represents an increase of \$1,570 compared to the prior year. Also, the change in OPEB deferred outflows is a decrease of \$3,242 compared to the prior year. These OPEB liability changes have resulted in a decrease to net position.	(4,812)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to the accrual basis of accounting. These include eliminating interfund transactions, reclassifying the capitalization of construction in progress, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to decrease net position.	(963,387)
Total Fund Balances - GAAP Basis	<u><u>\$ 1,544,728</u></u>

CITY OF SAN SABA, TEXAS
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
TEXAS MUNICIPAL RETIREMENT SYSTEM
FOR FISCAL YEAR 20XX

	January 1 through December 31									
	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Total Pension Liability										
Service Cost	\$ 335,438	\$ 300,244	\$ 285,008	\$ 270,290	\$ 239,973	\$ 223,211	\$ 211,388	\$ 213,172	\$ 206,648	\$ 197,466
Interest (on the Total Pension Liability)	588,905	568,600	524,738	476,889	449,230	430,999	409,046	394,571	382,901	379,784
Diff between expected and actual experience	123,389	(208,679)	123,887	244,438	(2,734)	(106,527)	2,639	(56,608)	(93,312)	(85,495)
Changes of assumptions	-	(70,344)	-	-	-	15,769	-	-	-	9,364
Benefit pymts, incl refunds of EE contr	(332,185)	(281,027)	(301,845)	(278,352)	(305,381)	(298,128)	(309,375)	(362,219)	(291,002)	(226,167)
Net Change in Total Pension Liability	715,547	308,794	631,788	713,265	381,088	265,324	313,698	188,916	205,235	274,952
Total Pension Liability - Beginning	8,722,894	8,414,100	7,782,312	7,069,047	6,687,959	6,422,635	6,108,937	5,920,021	5,714,786	5,439,834
Total Pension Liability - Ending (a)	\$9,438,441	\$8,722,894	\$8,414,100	\$7,782,312	\$7,069,047	\$6,687,959	\$6,422,635	\$6,108,937	\$5,920,021	\$5,714,786
Plan Fiduciary Net Position										
Contributions - Employer	\$ 250,973	\$ 214,914	\$ 192,491	\$ 183,025	\$ 166,681	\$ 154,060	\$ 146,145	\$ 151,707	\$ 138,395	\$ 140,760
Contributions - Employee	161,398	146,699	139,824	132,279	118,213	111,235	104,389	106,586	103,152	104,204
Net investment income	826,999	817,869	(553,867)	871,206	473,152	839,724	(169,658)	702,668	324,312	7,049
Benefit pymts, incl refunds of EE contr	(332,185)	(281,027)	(301,845)	(278,352)	(305,381)	(298,128)	(309,375)	(362,219)	(291,002)	(226,167)
Administrative expense	(5,304)	(5,202)	(4,793)	(4,032)	(3,062)	(4,745)	(3,279)	(3,641)	(3,662)	(4,293)
Other	(124)	(36)	5,720	28	(118)	(143)	(172)	(185)	(197)	(212)
Net Change in Plan Fiduciary Net Position	901,757	893,217	(522,470)	904,154	449,485	802,003	(231,950)	594,916	270,998	21,341
Plan Fiduciary Net Position - Beginning	7,958,705	7,065,488	7,587,959	6,683,805	6,234,320	5,432,317	5,664,267	5,069,351	4,798,353	4,777,013
Plan Fiduciary Net Position - Ending (b)	\$8,860,462	\$7,958,705	\$7,065,489	\$7,587,959	\$6,683,805	\$6,234,320	\$5,432,317	\$5,664,267	\$5,069,351	\$4,798,354
Net Pension Liability - Ending (a) - (b)	\$ 577,979	\$ 764,189	\$1,348,611	\$ 194,353	\$ 385,242	\$ 453,639	\$ 990,318	\$ 444,670	\$ 850,670	\$ 916,432
Plan Fiduciary Net Position as a Percentage of Total Pension Liability										
Covered employee payroll	93.88%	91.24%	83.97%	97.50%	94.55%	93.22%	84.58%	92.72%	85.63%	83.96%
Net Pension Liability as a Percentage of Covered Employee Payroll										
	21.49%	31.26%	57.87%	8.82%	19.55%	24.47%	56.92%	25.03%	49.48%	52.77%

GASB 68 requires that the information on this schedule be data from the period corresponding with the period covered as of the measurement date, for example: for the above period ending December 31, 2024 - the period from January 1, 2024 to December 31, 2024. This is how the data is presented for each year presented above.

**CITY OF SAN SABA, TEXAS
SCHEDULE OF CITY CONTRIBUTIONS
TEXAS MUNICIPAL RETIREMENT SYSTEM
FOR FISCAL YEAR 20XX**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Actuarially Determined Contribution	\$ 161,398	\$ 146,699	\$ 139,824	\$ 132,279	\$ 118,213	\$ 111,235	\$ 104,389	\$ 106,586	\$ 103,152	\$ 104,204
Contributions in relation to the actuarially determined contribution	161,398	146,699	139,824	132,279	118,213	111,235	104,389	106,586	103,152	104,204
Contribution deficiency (excess)	(1)	-	-	-	-	-	-	-	-	-
Covered employee payroll	\$2,689,962	\$2,444,987	\$2,330,400	\$2,204,650	\$1,970,220	\$1,853,912	\$1,739,818	\$1,776,431	\$1,719,202	\$1,736,725
Contributions as a percentage of covered employee payroll	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%

Notes to Schedule:

Valuation Date:

Actuarially determined contribution rates are calculated as of December 31 and become effective in January, 13 months later.

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	21 years (longest amortization ladder)
Asset Valuation Method	10 year smoothed market; 12% soft corridor
Inflation	2.5%
Salary Increases	3.6% to 11.85% including inflation
Investment Rate of Return	6.75%
Retirement Age	Experienced-based table of rates that vary by age. Last updated for the 2023 valuation pursuant to an experience study of the period ending 2022.
Mortality	Post-retirement; 2019 Municipal Retirees of Texas Mortality Table. Male rates are multiplied by 103% and female rates are multiplied by 105%. The rates are projected on a fully generational basis by the most recent Scale MP-2021. (with immediate convergence). Pre-retirement; PUB(10) mortality tables, with the 1100% of the Public Safety table used for males and the 100% of the General Employee table used for females. The rates are projected on a fully generational basis by the most recent basis by the most recent Scale MP-2021 (with immediate convergence).

Other Information

Notes

There were no benefit changes during the year.

CITY OF SAN SABA, TEXAS
SCHEDULE OF PENSION AMOUNTS AND DEFERRED OUTFLOWS OF RESOURCES
TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM
AS OF AND FOR THE YEAR ENDED AUGUST 31, 20XX

TESRS' allocation of pension expense as of TESRS' fiscal year end is shown in the following table:

	2024	2023	2022	2021	2020	2019	2018	2017	2016
Service Cost	\$ 1,898	\$ 2,125	\$ 2,288	\$ 2,303	\$ 2,761	\$ 2,668	\$ 3,330	\$ 2,852	\$ 2,948
Interest (on the Total Pension Liability)	14,730	15,988	16,897	16,459	16,279	15,090	20,700	16,948	15,489
Projected earnings on pension plan investments	(10,951)	(11,966)	(15,762)	(13,691)	(13,020)	(12,683)	(16,867)	(13,137)	(12,000)
Amortization of differences between projected and actual earnings on plan investments	2,062	5,754	4,853	(4,261)	176	4,121	400	1,504	2,310
Amortization of changes of assumptions	27,527	(161)	(202)	(39)	(39)	116	564	483	469
Amort of differences between expected and actual experience	3,336	1,218	744	(1,150)	(1,182)	(32)	(18)	35	34
Pension plan administrative expense	360	459	355	397	474	324	331	330	290
Changes in benefit provisions	2,504	-	3,571	-	4,424	-	5,905	-	1,256
Pension exp related to San Saba Emerg Services Personnel	41,467	13,418	12,744	18	9,873	9,605	14,344	9,015	10,796

Amounts reported as deferred outflows or deferred inflows of resources related to pensions will be recognized in pension expense in future years as follows:

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	Net Deferred
Fiscal year ended	Outflows Minus
August 31,	Deferred Inflows
2025	33,078
2026	24,647
2027	(751)
2028	(1,269)
Total	\$ 55,704

Actuarial Methods and Assumptions Used to Determine Pension amounts:

Actuarial Cost Method	Entry Age
Amortization Method	Level Dollar, Open
Remaining Amortization Period	30 years
Asset Valuation Method	Market value smoothed by a 5-year deferred recognition method with a 80% /120% corridor on market value
Inflation	2.75%
Salary Increases	N/A
Investment Rate of Return	7.25%, net of investment expenses, including inflation
Cost of living adjustments	None
Mortality rates	Based on PubS-2010 (public safety) below-median income mortality table for retirees projected for mortality improvement generationally using projection scale MP-2019

CITY OF SAN SABA, TEXAS
SCHEDULE OF CHANGES IN OPEB LIABILITY AND RELATED RATIOS
TEXAS MUNICIPAL RETIREMENT SYSTEM - GASB 75 REPORTING
SUPPLEMENTAL DEATH BENEFITS FUND

Actuarial Valuation and Measurement Date Membership ⁽¹⁾	Year Ended December 31,									
	2024	2023	2022	2021	2020	2019	2018	2017		
Number of										
- Inactive employees currently receiving benefits	21	20	20	20	20	20	21	20		
- Inactive employees entitled to but not yet receiving benefits	7	7	6	5	5	5	4	3		
- Active employees	49	46	47	47	46	43	45	46		
TOTAL	77	73	73	72	71	68	70	69		
Covered Payroll	\$2,689,962	\$2,444,987	\$2,330,400	\$2,204,650	\$1,970,220	\$1,853,912	\$1,739,818	\$1,776,431		
Changes in the Total OPEB Liability										
Total OPEB Liability - beginning of year	\$ 140,534	\$ 135,211	\$ 188,788	\$ 175,839	\$ 152,256	\$ 127,279	\$ 127,627	\$ 107,988		
Changes for the year:										
Service Cost	8,877	7,335	12,351	12,567	9,260	6,118	6,437	5,862		
Interest on Total OPEB Liability	5,374	5,540	3,553	3,603	4,295	4,815	4,317	4,193		
Differences between expected and actual experience	(791)	(10,522)	(3,701)	(4,861)	(11,191)	(8,327)	(1,489)	-		
Changes in assumptions or other inputs	(7,048)	7,126	(62,051)	5,608	22,598	23,483	(8,743)	9,584		
Benefit payments ⁽²⁾	(4,842)	(4,156)	(3,729)	(3,968)	(1,379)	(1,112)	(870)	-		
Net changes	1,570	5,323	(53,577)	12,949	23,583	24,977	(348)	19,639		
Total OPEB Liability - end of year	\$ 142,104	\$ 140,534	\$ 135,211	\$ 188,788	\$ 175,839	\$ 152,256	\$ 127,279	\$ 127,627		
Total OPEB Liability as a Percentage of Covered Payroll	5.28%	5.75%	5.80%	8.56%	8.92%	8.21%	7.32%	7.18%		

Notes to Schedule:

1. Membership counts for inactive employees currently receiving or entitled to but not yet receiving benefits will differ from GASB 68 as they include only those eligible for a SDBF benefit (ie - excludes beneficiaries, non-vested terminations due a refund, etc.)
2. Due to the SDBF being considered an unfunded OPEB plan under GASB 75, benefits payments are treated as being equal to employer's yearly contributions for retirees.

Summary of Actuarial Assumptions:

Inflation	2.50%
Salary increases	3.60% to 11.85% including inflation
Discount rate	4.08%
Retiree's share of benefit-related costs	\$0
Administrative expenses	All administrative expenses are paid through the Pension Trust and accounted for under reporting requirements under GASB Stmt No. 68.
Mortality rates - service retirees	2019 Municipal Retirees of Texas Mortality Tables. Male rates are multiplied by 103% and female rates are multiplied by 105%. The rates are projected on a fully generational basis by the most recent Scale MP-2021 (with immediate convergence).
Mortality rates -disabled retirees	2019 Municipal Retirees of Texas Mortality Tables with a 4 year set forward for males and a 3 year set-forward for females. In addition, a 3.5% and 3% minimum mortality rate will be applied reflect the impairment for younger members who become disabled for males and females, respectively. The rates are projected on a fully generational basis by the most recent Scale MP-2021 (with immediate convergence) to account for future mortality improvements subject to floor.

